

## **MINUTES OF THE APRIL 22, 2025, KENTUCKY HORSE RACING AND GAMING CORPORATION MEETING**

Date: April 22, 2025, at 1:30 p.m.

Place: Video Teleconference

Board Members Present: Chair Jonathan Rabinowitz, Vice Chair Charles O'Connor, Mike Berry, Dr. Tiffany Daniels, Michael F. Dudgeon, Terry Finley, Kerry Harvey, Greg Harbut, Lesley Howard, William L.S. Landes, William H. May, Catherine Parke, Dale Romans , C. Frank Shoop and James E. Worley

Ex-officio Members Present: Mona Juett for Secretary Lindy Casebier, Chad Thompson for Secretary Ray Perry, Jansen Hammock for Secretary Jeff Noel

<b>AGENDA ITEM</b>	<b>TRANSCRIPT PAGE NUMBER(S)</b>	<b>DISCUSSION / CONCLUSIONS / RECOMMENDATIONS</b>	<b>ACTION TAKEN</b>
<b>I. Call to Order and Roll Call</b>	3 - 6	Chair Rabinowitz welcomed the newest board member, Dale Romans.  Chair Rabinowitz called the meeting of the Kentucky Horse Racing and Gaming Corporation (KHRGC) to order and performed the roll call. A quorum was recognized.	No action taken.
<b>II. New Business Tab 1: Minutes of the February 11, 2025, Kentucky Horse Racing &amp; Gaming Corporation Special Meeting</b>	6 - 8	Chair Rabinowitz requested a motion from the Board to approve the Minutes of the February 11, 2025, KHRGC Special Meeting. Motion by Mr. Shoop and second by Ms. Parke.  Chief Legal Officer Ashleigh Bailey was assigned the floor and explained the minutes from the February 11, 2025, Special meeting were behind tab 1 and that a board member suggested some edits. An amended set of the minutes were printed and provided, which included an edit on page 2 to	Chair Rabinowitz called for a vote to approve the Minutes of the February 11, 2025, Kentucky Horse Racing and Gaming Corporation Special Meeting. Motion

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
		<p>specify “KTDF purses”. Another edit is to page 5 to note that Ben Huffman is not a steward but that he will be naming the new steward. The last edit is found on page 3 to include the ratification of Churchill Downs was subject to the terms of the Backside Learning Center and the terms of the lease are in effect for 1 year as suggested by Board Member Landes.</p> <p>KHRGC staff recommended approval of the amended minutes.</p>	<p>carried with no objections or abstentions.</p>
<p><b>Tab 2: Proposed Amendments to 810 KAR 3:020</b></p>	<p>8 - 12</p>	<p>Chair Rabinowitz requested a motion from the Board to approve the proposed Amendments to 810 KAR 3:020. Motion by Mr. Harbut and second by Mr. O’Connor.</p> <p>Chief Legal Officer Ashleigh Bailey was assigned the floor and stated the Rules Committee met on April 1<sup>st</sup> and approved amendments to 810 KAR 3:020. The amendments are as follows:</p> <ol style="list-style-type: none"> <li>1- In section 2, involving persons required to be licensed, new language amends the rule to allow a written request for a waiver of licensing requirements for racing participants and the new language details the information required for a request waiver. This is something done for Sports Wagering and this language mirrors that for Pari-Mutuel Wagering.</li> <li>2- In section 3, the language added is “or request a waiver in accordance with section 2” and the application date is moved from November 1<sup>st</sup> to October 1<sup>st</sup>.</li> <li>3- Lastly, in section 5, additional licensing requirements for specific licenses, it removes the three-day cap for special</li> </ol>	<p>Chair Rabinowitz called for a vote to approve the proposed Amendments to 810 KAR 3:020. Motion carried with no objections or abstentions.</p>

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
		<p>events licenses and gives the licensing team more discretion in how long to issue those licenses.</p> <p>KHRGC staff recommended approval of the proposed amendments.</p>	
<b>Tab 3: Proposed Procurement Procedures</b>	12 - 29	<p>Chair Rabinowitz requested a motion from the Board to approve the proposed Procurement Procedures. Motion by Ms. Parke and second by Mr. Shoop.</p> <p>KHRGC Chief Operating Officer Susan Speckert was assigned the floor and presented the proposed Procurement Procedures to the Board for approval, noting that the Procedures had been unanimously recommended for approval by the Finance Committee at its April 2, 2025, meeting. She explained the only amendments to the Procedures since consideration by the Finance Committee was to clearly differentiate between KHRGC Staff and KHRGC Board through the Procedures.</p> <p>Mr. Harvey inquired as to the procurement policy of rebidding contracts every five years and moved to amend the policy to require rebidding every three years. The Board adopted the amendment.</p> <p>Discussion ensued and is fully incorporated herein and can be found in the full transcript.</p>	Chair Rabinowitz called for a vote to approve proposed Procurement Procedures as amended. Motion carried with no objections or abstentions.
<b>Tab 4: Banking Services</b>	29 - 35	Chair Rabinowitz requested a motion from the Board to approve use of the state Master Agreement with J.P. Morgan	Chair Rabinowitz called for a vote to approve use of the

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
		<p>for banking services. Motion by Mr. Berry and second by Mr. O'Connor.</p> <p>KHRGC COO Susan Speckert was assigned the floor and explained an RFP was issued in January with 4 proposals received. The proposals were scored pursuant to the process laid out in KRS Chapter 45A and the highest score was received by J.P. Morgan. It was discovered that J.P. Morgan is the bank of the Commonwealth and there is already a Master Agreement in place, which has no fees for services; the Finance Cabinet approved the KHRGC to use the state Master Agreement.</p> <p>COO Speckert asked for a resolution from the Board authorizing her and President/CEO Jamie Eads to execute the necessary documents to establish banking service and perform any necessary transactions.</p> <p>KHRGC's new payroll system will go into effect on June 16<sup>th</sup> and funds must be transferred into KHRGC's new account at the end of May.</p> <p>Chair Rabinowitz called for a motion to approve the resolution authorizing banking and financial transaction authority as presented by COO Speckert. Motion by Mr. Worley and second by Ms. Parke.</p>	<p>state Master Agreement with J.P. Morgan for banking services. Motion carried with no objections or abstentions.</p> <p>Chair Rabinowitz called for a vote to approve the resolution authorizing banking financial transaction authority as presented by COO Speckert. Motion carried with no objections or abstentions.</p>
<b>Tab 5: Modification to Existing Contract with Dean Dorton</b>	35 - 46	Chair Rabinowitz requested a motion from the Board to approve the Modification to the Existing Contract with Dean Dorton. Motion by Mr. May and second by Mr. Worley.	Chair Rabinowitz called for a vote to approve

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
		KHRGC COO Susan Speckert was assigned the floor and shared that when Dean Dorton began work on January 2 <sup>nd</sup> the contract contemplated necessary technological upgrades. The systems currently being used are incompatible and do not communicate with each other. To ensure cost effectiveness and efficiency, new platforms and systems must be built and implemented. The request does not require an amendment to the scope of work, just a modification to the pricing term in the amount of \$51,200 per quarter and a \$2000 one-time set-up fee. The modification was unanimously recommended for approval by the Finance Committee at its April 2, 2025, meeting.	Modification to the Existing Contract with Dean Dorton. Motion carried with no objections or abstentions.
<b>Tab 6: Personnel Policy Changes</b>	46 - 62	<p>Chair Rabinowitz requested a motion from the Board to approve Personnel Policy Changes. Motion by Mr. Worley and second by Mr. O'Connor.</p> <p>KHRGC COO Susan Speckert was assigned the floor and shared changes to personnel policies, which the Finance Committee unanimously recommended for approval at its April 2, 2025, meeting.</p> <p>The presentation can be found in the transcript which is incorporated herein by reference.</p>	Chair Rabinowitz called for a vote to approve Personnel Policy Changes. Motion carried with no objections or abstentions.
<b>Tab 7: Ratification of Execution of Joinder Agreement with</b>	62 - 65	Chair Rabinowitz requested a motion from the Board to Ratify the Execution of a Joinder Agreement with Kentucky Deferred	Chair Rabinowitz called for a vote to Ratify the Execution

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
<b>Kentucky Deferred Compensation</b>		<p>Compensation. Motion by Ms. Parke and second by Mr. Worley.</p> <p>KHRGC COO Susan Speckert was assigned the floor and reminded everyone that KHRGC employees remain eligible to participate in the deferred compensation program. A Joinder Agreement is required to continue participation. The Joinder Agreement was unanimously recommended for approval by the Finance Committee at its April 2, 2025, meeting. Due to timing, the Agreement was executed effective April 10, 2025. Ratification is requested.</p>	<p>of Joinder Agreement with Kentucky Deferred Compensation. Motion carried with no objections or abstentions.</p>
<b>Tab 8: 2025 KTDF Allotment Requests as Submitted and Approved by the KTDF Advisory Committee on 4/1/2025</b>	65 - 68	<p>Chair Rabinowitz requested a motion from the Board to approve 2025 KTDF Allotment Requests as Submitted and Approved by the KTDF Advisory Committee on 4/1/2025. Motion by Mr. Landes and second by Mr. O'Connor.</p> <p>KHRGC Director of Incentives and Development Drew Conners was assigned the floor and shared that in accordance with KRS 230.400 the KTDF fund allocates \$100,000 per year to the Kentucky Problem Gambling account. The Advisory Committee and racetracks met and agreed it was best for everyone to split that cost in an equal amount amongst the five thoroughbred racetracks.</p> <p>The KTDF Advisory Committee approved Kentucky Downs 2025 allotment requests; they will race August 28<sup>th</sup> - September 10 with purses in the range of \$18-19 Million. In accordance with KRS.230.400 Kentucky Downs will also use</p>	<p>Chair Rabinowitz called for a vote to approve 2025 KTDF Allotment Requests as Submitted and Approved by the KTDF Advisory Committee on 4/1/2025. Motion carried with no objections or abstentions.</p>

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
		<p>\$974,000 to promote, enhance, improve and encourage the further and continued development of the breeding industry in Kentucky.</p> <p>The KTDF Advisory Committee, along with Kentucky HBPA and KTA/KTOB, and staff recommend approval.</p>	
<b>Tab 9: Request for Approval of Sports Wagering Catalog Additions and Clarifications</b>	68 - 70	<p>Chair Rabinowitz requested a motion from the Board to approve the Request for Approval of Sports Wagering Catalog. Motion by Mr. Berry and second by Ms. Parke.</p> <p>KHRGC Sports Wagering Director Hannah Simms was assigned the floor and explained there are some updates to the sports wagering catalog that include proposed consideration of new sporting events and governing bodies and ratification of some existing offerings.</p> <p>KHRGC staff recommended approval of the request as detailed in the memo behind tab nine of the meeting materials.</p>	Chair Rabinowitz called for a vote to approve the Request for Approval of Sports Wagering Catalog. Motion carried with no objections or abstentions.
<b>Tab 10: Kentucky Proud Series Proposed 2025 Race Meet Officials</b>	70 - 73	<p>Chair Rabinowitz requested a motion from the Board to Approve the Kentucky Proud Series Proposed 2025 Race Meet Officials. Motion by Ms. Parke and second by Mr. Dudgeon.</p> <p>KHRGC Assistant Director and Associate Judge Patricia Cooksey was assigned the floor and shared the KHRGC received a letter from the Kentucky County Fair Boards that requested approval</p>	Chair Rabinowitz called for a vote to approve the Kentucky Proud Series Proposed 2025 Race Meet Officials. Motion carried with no

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
		<p>of their roster of racing officials to preside over the Kentucky Proud meet.</p> <p>The Western Kentucky State Fair will be conducted at Oak Grove Racing and Gaming and will employ the same officials that the board approved at the February 11, 2025, meeting.</p> <p>The Mercer County Fair and the Kentucky Proud finals on July 12 and July 20 will both take place at the Red Mile during their regular race meet and will employ the same race meet officials.</p> <p>The board is asked to approve the Red Mile's requested race officials at the June meeting and that approval will cover the Kentucky Proud Finals officials. All race officials have been accredited and will be licensed at the opening of the meet.</p>	<p>objections or abstentions.</p>
<p><b>Tab 11: Churchill Downs Racetrack, LLC's Proposed 2025 Spring Race Meet Officials and Date Preference System</b></p>	<p>73 – 75</p>	<p>Chair Rabinowitz requested a motion from the Board to Approve Churchill Downs Racetrack, LLC's Proposed 2025 Spring Race Meet Officials and Date Preference System. Motion by Ms. Parke and second by Mr. O'Connor.</p> <p>KHRGC Senior Vice President of Racing and Chief State Steward, Barbara Borden, was assigned the floor and presented the list of racing officials. There was one change to the list, which is the Director of Mutuels, which will be Greg Bush.</p> <p>The Stewards are all licensed currently; staff recommended approval.</p>	<p>Chair Rabinowitz called for a vote to approve Churchill Downs Racetrack, LLC's Proposed 2025 Spring Race Meet Officials and Date Preference System. Motion carried with no objections or abstentions.</p>



AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
<b>Tab 12: Ratification of President Eads' Approval of Turfway Park, LLC's request to Amend Section R of its 2025 Application to Conduct Live Horse Racing, Simulcasting and Pari-Mutuel Wagering</b>	76 - 78	<p>Chair Rabinowitz requested a motion from the Board to Ratify President Eads' Approval of Turfway Park, LLC's request to Amend Section R of its 2025 Application to Conduct Live Horse Racing, Simulcasting and Pari-Mutuel Wagering. Motion by Mr. Harvey and second by Mr. O'Connor.</p> <p>KHRGC Senior Vice President of Racing and Chief State Steward, Barbara Borden, was assigned the floor and explained Turfway Park had race dates of February 19<sup>th</sup> and 20<sup>th</sup>, and they requested to cancel due to inclement weather in Florence, Kentucky. February 23 was run as a make-up day for February 19, and extra races were added to existing cards in March to run the races cancelled on February 20. If the temperature is below 10 degrees, Thoroughbred races are cancelled in the best interest of safety of the riders, horsemen and horses. President and CEO, Jamie Eads, granted conditional approval of Turfway Park's request due to time restraints.</p>	Chair Rabinowitz called for a vote to Ratify President Eads' Approval of Turfway Park, LLC's request to Amend Section R of its 2025 Application to Conduct Live Horse Racing, Simulcasting and Pari-Mutuel Wagering. Motion carried with no objections or abstentions.
<b>Tab 13: Ratification of President Eads' Approval of Keeneland Association, Inc.'s Request to Amend Section R of its 2025 Application to Conduct Live Horse</b>	78 – 80	<p>Chair Rabinowitz requested a motion from the Board to Ratify President Eads' Approval of Keeneland Association, Inc.'s Request to Amend Section R of its 2025 Application to Conduct Live Horse Racing, Simulcasting and Pari-Mutuel Wagering. Motion by Mr. Worley and second by Mr. O'Connor.</p> <p>KHRGC Senior Vice President of Racing and Chief State Steward, Barbara Borden, was assigned the floor and explained that Keeneland had race dates of April 4<sup>th</sup> and 5<sup>th</sup>.</p>	Chair Rabinowitz called for a vote to Ratify President Eads' Approval of Keeneland Association, Inc.'s Request to Amend Section R of its 2025 Application to

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
<b>Racing, Simulcasting and Pari-Mutuel Wagering</b>		Due to the weather forecast, Keeneland requested to cancel racing on those dates and reschedule for April 7 <sup>th</sup> and 8 <sup>th</sup> . Due to time restraints, President and CEO, Jamie Eads, granted conditional approval.	Conduct Live Horse Racing, Simulcasting and Pari-Mutuel Wagering. Motion carried with no objections or abstentions.
<b>Division Reports</b>	80 - 99		
<b>a. Transition Update</b>	80 - 81	COO Susan Speckert presented the transition update stating she built onto what was presented in February and that was provided in the meeting materials.	No action taken. Information purposes only.
<b>b. Thoroughbred Rulings</b>	81 - 83	Senior Vice President of Racing and Chief State Chief State Steward Barbara Borden presented the Thoroughbred Rulings that consisted of rulings since January and a list of the Stewards' rulings and the HISA stewards' rulings.	
<b>c. Quarter Horse Rulings</b>	83 - 85	Senior Vice President of Racing and Chief State Chief State Steward Barbara Borden shared the Quarter Horse Rulings. The meeting materials include a list of rulings issued at Sandy Ridge Red Mile meet this spring. Several are under appeal and several fines have been paid.	

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
d. Standardbred Rulings	85	Assistant Director and Associate Judge, Paricia Cooksey shared the Standardbred Rulings and stated that they have only raced for about six days.	
e. Veterinary Division	85 - 91	<p>Dr. Smith presented two meet reports, the first one being Turfway Park's winter meet with 4,172 total starts. There were 1,005 post race samples collected, 129 veterinary scratches of which 8 were pre-race and 40 were on-track. There were 163 total horses placed on the vet's list. 24 ambulance runs and two racing fatalities, all musculoskeletal in nature. There were also four training fatalities of which two were traumatic musculoskeletal and two were sudden death.</p> <p>The second report was for Sandy Ridge at the Red Mile Quarter Horse meet. There were 293 total starts with 94 post-race samples collected. 19 total veterinary scratches and 23 horses placed on the vet's list. There were two ambulance runs and one racing fatality which was musculoskeletal and two training fatalities.</p>	
f. Pari-Mutuel Division	91 - 92	Director of Pari-Mutuel Wagering, Melissa Combs-Wright presented the report for January and February 2025 and fiscal year 2025 from July 1 through February 28. The total handle for February was \$772,000 and total simulcast wagers were \$5.8 Million, total HHR Handle was \$850 Million and total ADW wagers were \$19.9 Million.	
g. Sports Wagering			

AGENDA ITEM	TRANSCRIPT PAGE NUMBER(S)	DISCUSSION / CONCLUSIONS / RECOMMENDATIONS	ACTION TAKEN
h. Litigation Report	92 - 95	Sports Wagering Director Hannah Simms shared the Sports Wagering Report in the meeting materials. For February, Sports Wagering saw \$22.7 million wagered across retail and online with \$194.8 million in winnings which resulted in about \$4.1 million tax revenue for the month of February. The total for wagering across retail and online from March 2023 to February 2025 is \$4 billion with about \$62.9 million in new tax revenue dollars to the state.	
	96	Informational purposes only.	
III. Adjournment	99 - 100	With no other business, Chair Rabinowitz requested a motion from the Board to adjourn the April 22, 2025, Special Meeting. Motion by Mr. Berry and second by Ms. Parke. Meeting adjourned.	Chair Rabinowitz called for a vote to adjourn. Motion carried with no objections or abstentions.

**NOTE:** The meeting materials and any amendments and/or supplements thereto, subject to any applicable exemptions, and the official Transcript are incorporated by reference as if set forth fully herein.